

**Denmark-Copenhagen: Evaluation consultancy services**

**OJ S 56/2021 22/03/2021**

**Contract notice**

**Services**

**Legal Basis:**

Directive 2014/24/EU

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**Section I: Contracting authority**

**I.1. Name and addresses**

Official name: Danida Evaluation, Learning and Quality (ELK), Ministry of Foreign Affairs of Denmark

Postal address: Asiatisk Plads 2

Town: Copenhagen

NUTS code: DK011 Byen København

Postal code: 1448

Country: Denmark

Contact person: Mike Speirs

E-mail: [mikspe@um.dk](mailto:mikspe@um.dk)

**Internet address(es):**

Main address: <http://um.dk/en/danida-en/>

**I.3. Communication**

The procurement documents are available for unrestricted and full direct access, free of charge, at: <https://www.ethics.dk/ethics/eo#/26e45ff4-087a-47e2-9560-eed0dec495ea/publicMaterial>

Additional information can be obtained from the abovementioned address

Tenders or requests to participate must be submitted electronically via: <https://www.ethics.dk/ethics/eo#/26e45ff4-087a-47e2-9560-eed0dec495ea/homepage>

Tenders or requests to participate must be submitted to the abovementioned address

Electronic communication requires the use of tools and devices that are not generally available. Unrestricted and full direct access to these tools and devices is possible, free of charge, at: <https://www.ethics.dk/ethics/eo#/26e45ff4-087a-47e2-9560-eed0dec495ea/homepage>

**I.4. Type of the contracting authority**

Ministry or any other national or federal authority, including their regional or local subdivisions

**I.5. Main activity**

Other activity: Development assistance

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**Section II: Object**

**II.1. Scope of the procurement**

**II.1.1. Title**

Evaluation of the Peace and Stabilisation Fund (PSF)

Reference number: 2020-27793

### **II.1.2. Main CPV code**

79419000 Evaluation consultancy services

### **II.1.3. Type of contract**

Services

### **II.1.4. Short description**

Danida Evaluation, Learning and Quality (ELK) in the Ministry of Foreign Affairs of Denmark wish to conclude a contract regarding evaluation consultancy services in relation to the Danish Peace and Stabilisation Fund (PSF).

The objectives of the evaluation are threefold:

- to document the achievements and main results of PSF programmes with respect to their objectives and theories of change, both in terms of outcomes ‘on the ground’ and in terms of overall policies adopted and carried out through the ‘whole of government’ approach;
- to analyse critical issues in peace and stabilisation and responses as illustrated by the PSF programmes;
- on the basis of a synthesis of main lessons learned, to propose recommendations for improved operation of the Fund.

### **II.1.5. Estimated total value**

Value excluding VAT: 3 000 000,00 DKK

### **II.1.6. Information about lots**

This contract is divided into lots: no

## **II.2. Description**

### **II.2.2. Additional CPV code(s)**

75211200 Foreign economic-aid-related services

### **II.2.3. Place of performance**

NUTS code: DK011 Byen København

Main site or place of performance: 1) The Horn of Africa (Ethiopia, Kenya, Somalia and Somaliland; 2) Syria and Iraq; and 3) The Sahel (Burkina Faso, Mali and Niger).

### **II.2.4. Description of the procurement**

The Danish Peace and Stabilisation Fund (PSF) was set up in 2010 as an inter-ministerial, flexible funding mechanism aimed at contributing to enhanced peace and stability in some of the world’s conflictual ‘hotspots’. A comprehensive, ‘whole of government’ approach was adopted to manage the fund, which involves the Prime Minister’s Office, the Ministry of Foreign Affairs, the Ministry of Defence, and the Ministry of Justice.

Initially, the main concern was to tackle the problems of so-called ‘fragile states’, where violent conflicts disrupt development processes, where Danish military forces were involved in stabilisation efforts (notably in Afghanistan) and where civil unrest and piracy had seriously disrupted societies and economies (notably in the Horn of Africa). Since 2015, the PSF focuses primarily on Sustainable Development Goal (SDG) 16: ‘peace, justice and institutional development’. Activities funded include landmine clearance, the provision of basic services (notably water and sanitation), training of police and security forces, combatting violent extremism (CVE), various forms of capacity development through support for United Nations peacebuilding operations and NATO, the provision of advisory services for conflict resolution and strengthening maritime security. As ‘whole of government’ instruments, the PSF programmes are generally associated with diplomatic, military and police interventions. In the period from 2016-17, the focus of the PSF expanded to encompass tackling what are

considered as major threats to peace and security in Europe, including terrorism and migration. Thus, the PSF programmes have shifted from a focus on the global war on terror to including issues related to security in the European neighbourhood. In this context, PSF resources are available for a series of initiatives ranging from inter alia 'community security' in Ukraine (2018-21), to 'dialogue, reconciliation and democratic control of the security sector' in the Sahel (2018-21) and to 'maritime responses, strategies, dialogue and training' in the Gulf of Guinea (2019-21).

The full portfolio of PSF programmes will constitute the basis for the evaluation. In addition to the Danish PSF, similar programmes and initiatives funded and run by other key agencies will be taken into account, notably those of European Union (EU) and the United Kingdom (UK). Collaboration between different organisations and agencies is important in the context of peace and stabilisation activities in conflict zones.

Three case studies of PSF programmes will be undertaken following preparation during the inception phase of the evaluation. These will aim to provide in-depth analysis of the results as well as difficulties encountered and opportunities arising. Examining in particular the results in the period since 2014, the case studies will deal with peace and stabilisation initiatives undertaken through the regional programmes in:

- (i) the Horn of Africa (Ethiopia, Kenya, Somalia and Somaliland);
- (ii) Syria and Iraq; and
- (iii) the Sahel (Burkina Faso, Mali and Niger).

On the basis of the analysis of the portfolio focusing on the results and outcomes of PSF since 2010, the main themes to be explored through the evaluation include:

- issues related to overall policy making and strategic options guiding the PSF (i.e. the relevance and coherence of the Fund);
- the quality of PSF programme design and implementation, including theories of change, scope, choice of partners, etc. (i.e. effectiveness and efficiency considerations);
- issues related to information about the political economy of peace and stabilisation in conflict zones, the quality of the monitoring and evaluation arrangements for tracking results (i.e. assessing the impact of the Fund);
- organisational matters pertaining to the Fund, notably assessment of the whole of government approach as reflected in steering committee decision making, allocation of funds and administration of the PSF (efficiency).

#### **II.2.5. Award criteria**

Price is not the only award criterion and all criteria are stated only in the procurement documents

#### **II.2.6. Estimated value**

#### **II.2.7. Duration of the contract, framework agreement or dynamic purchasing system**

Duration in months: 12

This contract is subject to renewal: no

#### **II.2.9. Information about the limits on the number of candidates to be invited**

Envisaged number of candidates: 5  
Objective criteria for choosing the limited number of candidates:

Candidates will be selected on the basis of the information concerning technical and professional ability, cf. section III.1.3), in relation to the object of this contract, cf. sections II.1.4) and II.2.4).

In the selection, the contracting authority will specifically emphasise:

- the most relevant evaluation references, seen in relation to the services to be provided, cf. the description of what is considered project relevant references in section III.1.3);
- experience in the relevant evaluation references with Danida or EU bilateral development partners or EU Commission funded programs;
- the extent to which the relevant evaluation references are performed in more than one of the three target regions:
  - 1) The Horn of Africa (Ethiopia, Kenya, Somalia and Somaliland);
  - 2) Syria and Iraq; and
  - 3) the Sahel (Burkina Faso, Mali and Niger).

#### **II.2.10. Information about variants**

Variants will be accepted: no

#### **II.2.11. Information about options**

Options: no

#### **II.2.13. Information about European Union funds**

The procurement is related to a project and/or programme financed by European Union funds:  
no

#### **II.2.14. Additional information**

The contracting authority has a maximum budget of DKK 3 000 000 net of VAT in relation to the procurement. Tenders will be rejected if they exceed the contracting authority's maximum budget.

### **Section III: Legal, economic, financial and technical information**

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#### **III.1. Conditions for participation**

##### **III.1.1. Suitability to pursue the professional activity, including requirements relating to enrolment on professional or trade registers**

List and brief description of conditions:

In Part III.A-C of the ESPD, economic operators must answer whether they are subject to exclusion grounds.

An economic operator is excluded from the procurement procedure if the economic operator itself or any person who is a member of its administrative, management or supervisory body or has powers of representation, decision or control therein has been convicted by final judgement or fined within the last 4 years for any of the exclusion grounds relating to the criminal convictions listed in section 135(1) of the Danish Public Procurement Act.

An economic operator is excluded from the procurement procedure if it has unpaid overdue debt of DKK 100 000 or more to public authorities in relation to payment of taxes and payment of social security, cf. section 135(3) of the Danish Public Procurement Act. An economic operator is, however, not excluded where the economic operator has agreed on a repayment scheme with the collection authority and that scheme is observed, cf. section 135(4), or where the economic operator provides guarantee of payment of the part of the debt which constitutes DKK 100 000.00 or more, cf. section 135(5).

An economic operator is excluded from the procurement procedure if it is subject to any of the exclusion grounds listed in sections 136(1)(1) and 136(1)(2) of the Danish Public Procurement Act.

An economic operator is excluded from the procurement procedure if it within the last 2 years has been subject to any of the exclusion grounds listed in sections 136(1)(3) and 137(1)(2-3) of the Danish Public Procurement Act.

The contracting authority can accept the following documentation in relation to the exclusion grounds in sections 135(1), 135(3) and 137(1)(2) of the Danish Public Procurement Act (in order of priority):

1) Extracts from the relevant register or similar documents issued by a competent judicial or administrative authority or certificates issued by the competent authority in the country referred to as documentation that the tenderer is not subject to the grounds for exclusion stipulated in sections 135(1), 135(3) and 137(1)(2);

2) A declaration on oath (only if such extracts, certificates or similar documents are not issued in the country where the economic operator is established, or where the documentation does not cover all the grounds for exclusion stipulated in sections 135(1), 135(3) and 137(1)(2) entirely);

3) A solemn declaration made by the person concerned before a competent judicial or administrative authority, a notary or a competent professional or trade body, in the country of origin or in the country where the economic operator is established (only if there is no provision for declarations on oath in the country where the economic operator is established). Thus, the contracting authority cannot accept e.g. a solemn declaration made before a notary if there can be issued a certificate by the competent authority in the country where the economic operator is established. Moreover, the contracting authority cannot accept self-declarations or similar declarations issued by the economic operator or the person concerned as documentation in relation to the exclusion grounds.

Economic operators can identify the relevant documentation using the online platform e-Certis: <https://ec.europa.eu/tools/ecertis>

Economic operators are encouraged to submit all necessary documentation as early as possible.

### **III.1.2. Economic and financial standing**

List and brief description of selection criteria:

In Part IV.B of the ESPD, the economic operator must fill in its average yearly turnover for the last 2 financial years available (where the economic operator can present annual reports).

If the economic operator consists of a group of economic operators (e.g. a consortia or joint venture) or if the economic operator relies on the capacity of other entities, each involved economic operator or entity must submit a completed ESPD.

When an economic operator is participating in the procurement procedure together with others (e.g. a consortia or joint venture) or if the economic operator relies on the economic and financial standing of other entities, the participating economic operators or the entities referred to are subject to joint and severable liability for the performance of the contract.

The contracting authority can accept annual reports or excerpts hereof or relevant statements from a bank or certified accountant as documentation in relation to the economic and financial standing.

When an economic operator is participating in the procurement procedure together with others or when an economic operator relies on the economic and financial standing of other entities, the economic operator must also provide statements of support or other documentation proving that the economic operator has access to the necessary economic and financial standing. The statements of support must establish a legal obligation for the party concerned and state that the involved economic operators or entities are subject to joint and severable liability for the performance of the contract.

Economic operators are encouraged to submit all necessary documentation as early as possible.

Minimum level(s) of standards possibly required:

The economic operator is required to have an average yearly turnover of minimum DKK 6 000 000 for the last 2 financial years available.

When the economic operator is participating in the procurement procedure together with others (e.g. a consortia or joint venture) or if the economic operator relies on the capacity of other entities, it is required that the participating economic operators or the economic operator and the entities referred to altogether meet the selection criteria.

### **III.1.3. Technical and professional ability**

List and brief description of selection criteria:

In Part IV.C of the ESPD, the economic operator must fill in a list of maximum 5 contracts entered into, ongoing or finalized within the last 3 years stating a description of the contract (nature and quantity of services from the economic operator and how they compare to the description of this procurement), amount (contract fee received by the economic operator), start date, end date and recipient (name and contact information).

The number of performed contracts is determined based on all submitted ESPDs (i.e. from all involved economic operators in a group of economic operators and/or other supporting entities).

If an economic operator has listed more than 5 contracts, the contracting authority will only read and assess the 5 most recent contracts listed (first based on end date, and then based on start date).

If the economic operator consists of a group of economic operators (e.g. a consortia or joint venture) or if the economic operator relies on the capacity of other entities, each involved economic operator or entity must submit a completed ESPD.

When an economic operator is participating in the procurement procedure together with others (e.g. a consortia or joint venture) or if the economic operator relies on the technical and professional abilities of other entities, the specific parts of the contract must be performed by the economic operators or entities with the required technical and professional abilities.

The contracting authority reserves the right to contact the recipients of services or require statements from the recipients, confirming that the economic operator has performed the listed contracts, as documentation in relation to the technical and professional ability.

When an economic operator is formed by a group of economic operators or relies on the technical and professional abilities of other entities, the economic operator must also provide statements of support or other documentation proving that the economic operator has access to the necessary technical and professional abilities. The statements of support must establish a legal obligation for the party concerned and state the parts of the contract to be performed by the party concerned.

Economic operators are encouraged to submit all necessary documentation as early as possible.

Minimum level(s) of standards possibly required:

Within the last three (3) years, the economic operator is required to have performed (entered into, ongoing or finalized) minimum one (1) contract regarding an independent evaluation of a peace and stabilisation programme in fragile and conflict affected countries (i.e. those in the Horn of Africa (Ethiopia, Kenya, Somalia and Somaliland); Syria and Iraq; and the Sahel (Burkina Faso, Mali and Niger) with an amount (contract fee received by the economic operator) of minimum DKK 500 000 net of VAT.

An 'independent evaluation' is an evaluation carried out for an evaluation unit of a development organization.

A monitoring and evaluation assignment (i.e. a long-term performance review and evaluation of the implementation and results of a programme) will not be considered as a relevant reference.

An award of a framework agreement will not, in itself, be considered as a relevant reference, but a contract awarded under a framework agreement can be considered as a relevant reference if it fulfils the stipulated requirements.

When the economic operator is participating in the procurement procedure together with others (e.g. a consortia or joint venture) or if the economic operator relies on the capacity of other entities, it is required that the participating economic operators or the economic operator and the entities referred to altogether meet the selection criteria.

### **III.2. Conditions related to the contract**

#### **III.2.2. Contract performance conditions**

The assignment will include evaluation of Danida-funded projects/programmes. therefore, in the tender, economic operators must submit a declaration of prior and ongoing involvement from the tenderer and each involved Key Staff, and in accordance with the Danida Evaluation Guidelines and the DAC quality standards for development evaluation, the following shall apply: In situations where conflict of interest could occur, Key Staff are excluded from participation in the tender if their participation puts into doubt the independence and impartiality of the evaluation. Tenderers or key staff, participating in the preparation or implementation of the tendered evaluation assignment, are excluded from participation in the tender if their involvement constitutes unfair competition. Decisions on whether a conflict of interest or unfair competition exists rest with the contracting authority and are made on a case-by-case basis.

## **Section IV: Procedure**

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### **IV.1. Description**

#### **IV.1.1. Type of procedure**

Restricted procedure

#### **IV.1.3. Information about a framework agreement or a dynamic purchasing system**

#### **IV.1.8. Information about the Government Procurement Agreement (GPA)**

The procurement is covered by the Government Procurement Agreement: yes

### **IV.2. Administrative information**

#### **IV.2.2. Time limit for receipt of tenders or requests to participate**

Date: 19/04/2021 Local time: 14:00

#### **IV.2.3. Estimated date of dispatch of invitations to tender or to participate to selected candidates**

Date: 23/04/2021

#### **IV.2.4. Languages in which tenders or requests to participate may be submitted**

English

#### **IV.2.6. Minimum time frame during which the tenderer must maintain the tender**

Duration in months: 6 (from the date stated for receipt of tender)

## **Section VI: Complementary information**

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### **VI.1.**

## **Information about recurrence**

This is a recurrent procurement: no

## **VI.2. Information about electronic workflows**

Electronic invoicing will be accepted

Electronic payment will be used

## **VI.3. Additional information**

The tender procedure is governed by Danish law and the rules applicable hereunder.

An English translation of the Danish Public Procurement Act is available on: <https://www.kfst.dk/media/54435/the-public-procurement-act.pdf>

Access to the procurement procedure requires online registration.

Guidance on the use of the tendering system can be found at: <https://mercell.atlassian.net/servicedesk/customer/portal/3/article/601260500?src=1703140695>

Local time in section IV is according to Central European Time (CET) in Denmark.

Economic operators may only submit one application or tender.

Economic operators must submit a European Single Procurement Document (ESPD) as preliminary evidence that the economic operator is not subject to exclusion grounds and that the economic operator fulfils the requirements for economic and financial standing and technical and professional ability.

When the economic operator is participating together with others or if the economic operator relies on the capacity of other entities, each participating economic operator must provide a separate ESPD.

Before the time limit for receipt of tenders, the candidates, which the contracting authority has invited to tender, must present documentation of the information provided in the ESPD.

When an economic operator is participating in the procurement procedure together with others, the economic operator must present a joint statement from all the participating economic operators which identifies the member of the group who can act as an agent on behalf of the group with mandate to establish a legal obligation on behalf of the group in relation to the contracting authority.

This contract has not been divided into lots, cf. section II.1.6), due to market and economic considerations.

Economic operators will not receive remuneration for their participation in the procedure.

Prior to the signing of the contract, the economic operator must present statements of availability from all non-permanent staff (e.g. project specific consultants or freelance consultants).

The winning tenderer is to perform the contract in compliance with the Danida Anti-Corruption Policy and the principles of the UN Global Compact.

Economic operators can find more information on:

<http://um.dk/en/danida-en/about-danida/Danida-transparency/anti-corruption/>  
<https://www.unglobalcompact.org/what-is-gc/mission/principles>

## **VI.4. Procedures for review**

### **VI.4.1. Review body**

Official name: Klagenævnet for Udbud

Postal address: Toldboden 2

Town: Viborg

Postal code: 8800

Country: Denmark

E-mail: [klfu@naevneneshus.dk](mailto:klfu@naevneneshus.dk)

Telephone: +45 72405600

Internet address: <https://naevneneshus.dk/start-din-klage/klagenaevnet-for-udbud/>

#### **VI.4.3. Review procedure**

Precise information on deadline(s) for review procedures:

Actions regarding requests to participate and selection must be submitted within 20 calendar days from the day after the contracting authority has notified the economic operators of the decisions regarding selection.

Other actions regarding the procedure (e.g. decisions regarding award of contract) must be submitted within 45 calendar days from the day after the publication of a contract award notice in the Official Journal of the EU.

Complaint guidelines (in English) can be found at: <https://naevneneshus.dk/media/9802/complaint-guidelines.pdf>

#### **VI.4.4. Service from which information about the review procedure may be obtained**

Official name: Konkurrence- og Forbrugerstyrelsen

Postal address: Carl Jacobsens Vej 35

Town: Valby

Postal code: 2500

Country: Denmark

E-mail: [kfst@kfst.dk](mailto:kfst@kfst.dk)

Telephone: +45 41715000

Internet address: [www.kfst.dk](http://www.kfst.dk)

#### **VI.5. Date of dispatch of this notice**

17/03/2021